# **Telehealth: Supplement or Supplant?**



Presentation to the Veterans Rural Health Resource Center lowa City October 11, 2024 Keith J. Mueller, Ph.D. Gerhard Hartman Professor of Health Management and Policy Director, Rural Policy Research Institute College of Public Health, University of Iowa



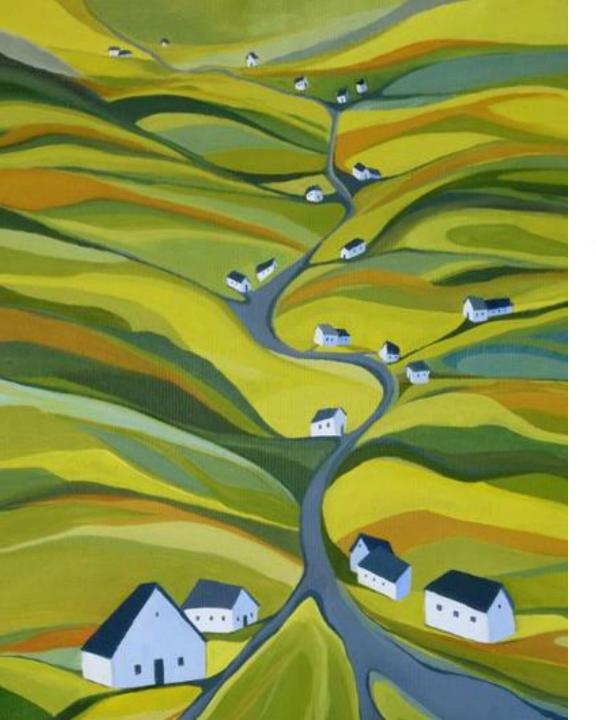


Questions From Previous Discussion of Value-based Care and Payment

- What are the incentives?
- What are the outcomes?
- Discussion



IOWA



# Telehealth's Long and Winding Road

- Start more than 15 years ago reflections on Nebraska experience
- Effort to support access to technology through surcharges on phone bills
- States could add
- Creation of Office for the Advancement of Telehealth
- Early experience was predominantly telehealth, behavioral health





### Long and Winding Road Continues

- Somewhat fallow after initial flurry
- Aside: OAT struggled with rural and frontier definitions
- Critical issue of broadband got attention but insufficient investment
- The telephone surcharge brought a focus on monthly charges that continues
- Landscape changed ...







### **Resurgence of Necessity**



REGIONAL SYSTEMS CARING FOR "ENROLLED LIVES" IN RURAL LOCATIONS, INTEGRATED INTO SYSTEM FOR CARE BY CENTRALLY LOCATED PERSONNEL COVID-19 AND PUBLIC HEALTH EMERGENCY ATTENTION TO PAYMENT STRUCTURES, WHICH AS A RESULT ARE EVOLVING ONCE AGAIN, INCENTIVES (AND DISINCENTIVES) MATTER





### **Use During the Public Health Emergency**

#### 2019–2022

Psychiatric services increased 2019-2022: 22.3% increase in overall utilization among large sample of commercial claims for acute care

#### 2023

Source: Cantor et al (2023) Research Letter: Telehealth and IN-Person Mental Health Service Utilization and Spending, 2019 to 2022

By end of August 2022 in-person services returned to pre-pandemic levels, but overall utilization increased 38.8%







### **Use During the Public Health Emergency**



- Medicare fee-for-service beneficiary telehealth visits increased from 840,000 in 2019 to nearly 52.7 million in 2020
- 92% received telehealth visits from their homes
- Increased to 8% of primary care visits

Source: Samson et al (I2021) Medicare Beneficiaries' Use of Telehealth in 2020: Trends by Beneficiary Characteristics and Location. *Research Report* Assistant Secretary for Program Evaluation, US Department of Health and Human Services. December





#### **Lessons Learned**

- Importance of audio-only, especially in rural settings
- Increase was dramatic, but not to high level except for behavioral health services
- Role of consumer acceptance was important
- Important role of expanding delivery sites







### **Use Since PHE**

- Percent of total visits in Medicare FFS declined from a peak of approximately 18% to less than 8% by Quarter 3 of 2021; had been close to zero
- For Primary Care: Nearly 30% to approximately 5%; had been close to zero
- For Behavioral Health: peak of nearly 60% to approximately 40% -- pre 2020 was below 5%

Source: Bipartisan Policy Center (2022) Medicare Telehealth Utilization and Spending Impacts 2019-2021





### **Use Since PHE**



- From National Health Interview
  Survey
- Percent of adults using telemedicine decreased from 37% in 2021 to 31% in 2022
- Adults aged 65 and older on Medicare only were less likely to use telemedicine

Source: Lucas JW and Wang X (2024) Declines in Telemedicine Use Among Adults: United States, 2021 and 2022. *National Health Statistics Reports 205* (June) US. Department of Health and Human Services





# **Preconditions for Optimal Use**



Infrastructure: Broadband, equipment at both ends



Authorized Sites – origin and delivery



Willingness to use: patients and providers

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Financing: Medicare and commercial insurance reimbursement, or build into managed care contracts





### **Telehealth Uses Summarized**



Primary care

**Behavioral Health** 

Tele-ED

Stroke and Emergency Responses





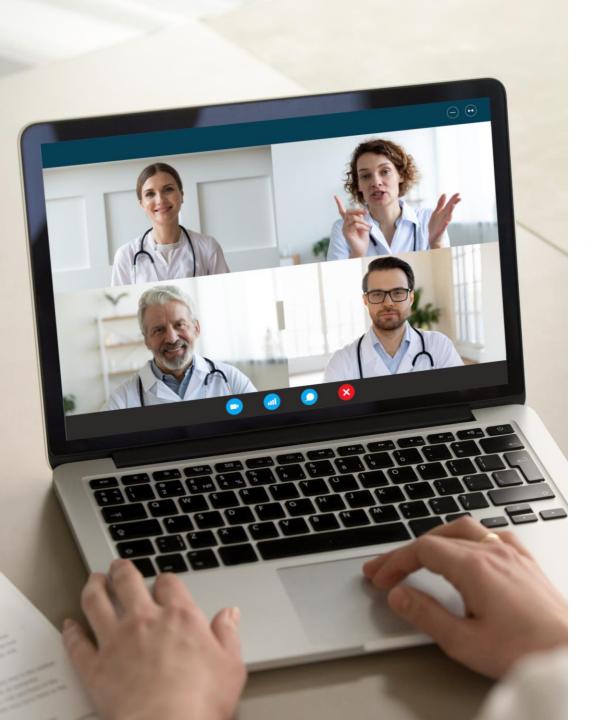
### Continued



- Tele-pharmacy
- Tele-ICU
- Rehabilitation
- Specialist consultation







### Disruptors

- Hospital-at-home
- Meeting Access Standards
- Remote patient monitoring
- Post-hospitalization care

### **Be Careful What You Wish For**



- Rural patients lost to urban providers
- Insurance plans and MA plans using as way to not contract with local rural providers
- Perpetuating shortage areas







### But on the Bright Side ...

- Bringing more assets to local providers
- Extending capacity of local providers
- Care at home for rural residents
- Integrated care involving local clinics and distant patients, distant providers





### **Policy Landscape**



- Audio-only now permanently accepted by CMS
- Congressional actions in November-December likely to include at least a 12-24-month extension of all current waivers in Medicare payment policies



### **Further Resources**

- The RUPRI Center for Rural Health Policy Analysis <a href="http://cph.uiowa.edu/rupri">http://cph.uiowa.edu/rupri</a>
- The RUPRI Health Panel <a href="http://www.rupri.org">http://www.rupri.org</a>
- The National Rural Health Resource Center <a href="https://www.ruralcenter.org/">https://www.ruralcenter.org/</a>
- The Rural Health Information Hub <a href="https://www.ruralhealthinfo.org/">https://www.ruralhealthinfo.org/</a>
- The National Rural Health Association <a href="https://www.ruralhealthweb.org/">https://www.ruralhealthweb.org/</a>
- The American Hospital Association <a href="https://www.aha.org/front">https://www.aha.org/front</a>





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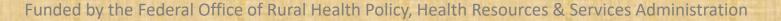
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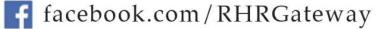
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